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Department of Energy Germantown, MD 20874-1290

JUL 01 1998

MEMORANDUM FOR

John P. Kennedy, Acting Manager, Chicago Operations Office

James M. Turner, Manager, Oakland Operations Office

Bruce G. Twining, Manager, Albuquerque Operations Office

James C. Hall, Manager, Oak Ridge Operations Office John D. Wagoner, Manager, Richland Operations Office

SUBJECT:

Blanket Delegation of Approval Authority for Oak Ridge

Operations Contractor Price-Anderson Amendments Act

Documents

The Oak Ridge Operations Office (ORO) has requested the Office of Energy Research ((ER) to provide it with a blanket delegation of approval authority for contractor documents to meet 10 CFR 830.120, Quality Assurance Requirements, and 10 CFR 835, Occupational Radiation Protection. The Office of Environmental Management (EM) provided such authority on April 10, 1998, and the ORO is also requesting a blanket delegation from the Offices of Defense Programs and Nuclear Energy.

With a few exceptions, ER has already delegated approval authority for Quality Assurance Programs (QAPs) and subsequent revisions submitted under 10 CFR 830.120 to the Operations Offices in a memorandum dated July 28, 1994. The exceptions are if QAPs are from a new contractor, contain exemption requests, request additional funding, or contain programmatic schedule impacts. Authority to approve changes to existing QAPs and Radiation Protection Programs submitted under 10 CFR 830.120 and 835 for ER work was provided to ORO, by ER, on December 30, 1998.

ER is further willing to delegate approval authority to Operations Office Managers for approval of new contractors' Quality Assurance Programs under 10 CFR 830.120, and Radiation Protection Plans under 10 CFR 835, provided that:

- the Review Team Leader(s) will continue to ensure that the appropriate ER staff participate on the review team for the program documents and significant revisions thereto,
- program changes that involve increased funding or significant schedule changes must be forwarded to Headquarters for approval,

RETAIN PERMANENTLY

SDOA-SC-10

- in accordance with 10 CFR 820, all requests for exemptions and/or program documents that contain requests for exemptions to 10 CFR 830.120 or 10 CFR 835 shall be forwarded to Headquarters for approval, and
- copies of approved PAAA documents are forwarded to ER.

Please contact Mr. Matt Cole (301-903-8388) or Mr. Barry Parks (301-903-9649) if you have any questions.

Milton D. Johnson

Associate Director.

Office of Laboratory Operations and ES&H

cc:

J. Adachi, CH

C. Mansfield, CH

K. Whitham, ID

E. Camaddo, OAK

J. Ahlquist, OAK

E. Njoku, OAK

E. Cumesty, OR

R. Poe, OR

R. Brown, OR

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Blanket Delegation of Approval Authority for Oak Ridge Operations Contractor Price-Anderson Amendments Act Documents

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Department of Energy Germantown, MD 20874-1290

E. Cumesty
Oak Ridge Operations Office
200 Administration Road
Oak Ridge, TN 37830

JUL 01 1998

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Oak Ridge Operations

nemorandum

DATE: May 11, 1998

REPLY TO

ATTN OF: AD-440: Rosenstrom

SUBJECT:

REQUEST FOR BLANKET DELEGATION OF APPROVAL AUTHORITY FOR OAK RIDGE OPERATIONS' CONTRACTOR PRICE-ANDERSON AMENDMENTS ACT DOCUMENTS

то: Martha A. Krebs, Director, Office of Energy Research, ER-1, Room 7B-058, FORS

We propose that Oak Ridge Operations (ORO) be provided with a blanket delegation of approval authority for contractor documents to meet 10 CFR 830.120, QUALITY ASSURANCE REQUIREMENTS, and/or 10 CFR 835, OCCUPATIONAL RADIATION PROTECTION. DOE M 411.1-1, Section 7.4.1.6, "Nuclear Safety Rule Implementation Plans, Programs, and Procedures" states that approval authority can be delegated to the Field Element Manager. We feel that having this approval authority will expedite review and approval of these documents. ORO is also requesting a blanket delegation of approval authority from the offices of Defense Programs and Nuclear Energy. The Office of Environmental Management delegated approval authority to ORO on April 10, 1998, and a copy of that memorandum is attached.

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ORO will ensure that funding requirements for Price-Anderson Amendments Act programs remain consistent with current budget allocations and out year targets. Program changes that involve increased funding will be forwarded to Headquarters for approval. Further, in accordance with 10 CFR 820, all requests for exemptions and program documents that contain requests for exemptions to 10 CFR 830.120 or 10 CFR 835 shall be forwarded to Headquarters for approval.

This delegation of approval authority will not be used to approve subcontractor program documents. Having separate subcontractor programs can weaken the prime contractor's accountability and increase costs, since ORO would be paying for redundant plans. Prime contractors will be held accountable for all work, whether they are conducting it directly or through subcontractors. We will inform you promptly if this approach changes.

RETAIN PERMANENTLY Please sign the attached memorandum and fax it to the ORO Directives Management Group at (423) 576-4046. If you have questions, please call Dawn Rosenstrom at (423) 576-4045.

Iteren d. Inhardsm James C. Hall Manager

Attachments

cc w/attachments:

E. G. Cumesty, LM-10

R. W. Poe, SE-30

R. J. Brown, M-7

M. H. McBride, SE-33

M. D. Henderson, SE-33

T. A. Larkin, SE-32

J. A. Weese, SE-32

D. Michlewicz, ER-80

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Martha A. Krebs	Date
Director Office of Energy Research, ER-1	

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леmorandum

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WALTHTEN WALTHTON <u>58-33</u> W-8 AD-40 RTG. SYMBOL W-3INITIALS/SIC Lovel DATE AL 194 RTG. SYMBOL M-2 Rimanson RTG. SYMBOL M-1 DITE RTG. SYMBOL INTTIALS/SIG

RTC. STAISO

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Director, Office of Energy Research, ER-1

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ചemorandum

DATE: May 11, 1998

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memorandum

DATE April 10, 1998

REPLY TO ATTN OF: EM-10 (L. Vaughan: 6-2523)

SUBJECT: Delegation Authority of Approval for 10 CFR 830.120 Quality Assurance Programs/Implementation Plans and 10 CFR 835 Radiation Protection Programs

TO: Distribution

During the past two months, I have received several requests to delegate approval authority of 10 CFR 830.120 Quality Assurance Programs/Implementation Plans and 10 CFR 835 Radiation Protection Programs to various Field/Operations Office Managers. It is expected that as Field/Operations Offices move from the Management and Operations contract mode to Management and Integration and eventually to the Performance Based Incentive contract mode, requests for delegation of approval authority will increase. This memorandum supersedes all Office of Environmental Management (EM) memoranda granting delegation of approval authority issued before this date, including the EM memo dated March I, 1996, which provided guidance on delegation of approval for Quality Assurance Programs/Implementation Plans.

Procedural Rules for DOE Nuclear Activities, 10 CFR 820, specifically authorizes the Secretarial Officer with primary responsibility for the activity to which the nuclear safety requirement relates, to grant exemption from Part 830.120 and the Secretarial Officer for Environment, Safety and Health from Part 835, when the criteria for such relief are met. The regulation precludes the delegation of such exemption relief to anyone else within the Department.

On the other hand, it is clear that all other approvals may be delegated by the cognizant Secretarial Officer. Section 5.1.5.2 of DOE-STD-1082-94, Preparation, Review and Approval of Implementation Plans for Nuclear Safety Requirements, specifically describes conditions under which such delegation of approval authority may be appropriate. Consideration to delegate approval is typically for new plans which are preceded by DOE Orders on the same subject or revisions to previously approved plans. Section 5.1.5.2 also states, "The authority to approve exemptions to rules cannot be delegated." Therefore, if any plans contain exemption(s), delegation of approval is not an option.

Given these provisos, I hereby delegate to you approval authority of Price Anderson Quality Assurance Programs/Implementation Plans and Radiation Protection Programs (RPP), including revisions, for the EM sites which you have responsibilities, under the following conditions:

- the plans do not contain an exemption relief from DOE nuclear safety requirements as set forth in 10 CFR 820, Subpart E,
- the contractor and DOE-EM (both Headquarters and Field elements should participate as part of the review team) establish a "dialogue early" in the QA Implementation Plan/RPP development process to discuss proposed implementation plans and programmatic responsibilities (i.e., funding, mission, and milestone/schedules),

- "funding requirements are consistent" with current budget allocations and the administration's out year budget targets, and
- a readiness assessment (if required) with DOE involvement is conducted before work begins.

I strongly support the process identified in the DOE-Standard-1082-94 (see attached DOE memo dated September 9, 1994), specifically Section 5.1, which encourages early (i.e., before the submittal of the Implementation Plans) and continuous dialogue between the implementing organization (the contractor) and the Review Team. Early dialogue was the key element in reviewing and approving previous Implementation Plans in a timely manner and will greatly expedite review and approval of future plans.

To assist you in establishing early dialogue with Headquarters and your contractor, I recommend you contact the Working Group Leader for each rule: Dr. Maria Gavrilas-Guinn on (202) 586-2232, for 10 CFR 835 "Radiation Protection Program" and Mr. Larry Vaughan on (202) 586-2523, for 10 CFR 830.120 "Quality Assurance Program/Implementation Plans."

Please contact Dr. Gavrilas-Guinn or Mr. Vaughan if you have any questions.

James M. Owendoff

Acting Assistant Secretary for Environmental Management

cc:

B. Clark, EM-10

D. Berkovitz, EM-20

M. Frei, EM-30

J. Fiore, EM-40

G. Boyd, EM-50

D. Huizenga, EM-60

E. Schmitt, EM-70

C. Peabody, EM-4

M. Gavrilas-Guinn, EM-4

L. Vaughan, EM-10

H. Himpler, EM-30

J. Antizzo, EM-30

R. Smyth, EM-40

T. Evans, EM-50

A. Szilagyi, EM-60

K. Christopher, EH-2

R. Black, EH-31

J. Craig, DOE-FN

T. Rowland, DOE-WV

J. Lampley, DOE-GJ

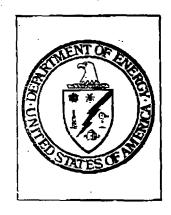
Distribution:

Manager, Albuquerque Operations Office Manager, Chicago Operations Office Manager, Idaho Operations Office Manager, Nevada Operations Office Manager, Oak Ridge Operations Office Manager, Ohio Field Office Manager, Richland Operations Office

Manager, Rocky Flats Field Office Manager, Oakland Operations Office

Manager, Savannah River Operations Office

Manager, Carlsbad Area Office



UNCLASSIFIED **FACSIMILE** MESSAGE

U.S. DEPARTMENT OF ENERGY OFFICE OF LABORATORY OPERATIONS & ES&H ER-80, MS-F-237GTN GERMANTOWN, MD 20874-1290

DATE:

TO: Karen Brown

PHONE:

FAX: 423-576-4046

FROM: Ray Schwarte

PHONE: 301-903-4909

FAX: 301-903-7047

COMMENTS:

This letter went out in response to the OR request, but since it was determined that ER would de legate to all ER affected Ops Offices, the OR correspondence was not referenced. Ran

This transmittal consists of _____ pages (INCLUDING COVER SHEET)

memorandum

DATE April 10, 1998

(8-83)

REPLY TO ATTN OF: EM-10 (L. Vaughan: 6-2523)

RETAIN PERMANENTLY

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- the plans do not contain an exemption relief from DOE nuclear safety requirements as set forth in 10 CFR 820, Subpart E,
- the contractor and DOE-EM (both Headquarters and Field elements should participate as part of the review team) establish a "dialogue early" in the QA Implementation Plan/RPP development process to discuss proposed implementation plans and programmatic responsibilities (i.e., funding, mission, and milestone/schedules),

- "funding requirements are consistent" with current budget allocations and the administration's out year budget targets, and
- a readiness assessment (if required) with DOE involvement is conducted before work begins.

I strongly support the process identified in the DOE-Standard-1082-94 (see attached DOE memo dated September 9, 1994), specifically Section 5.1, which encourages early (i.e., before the submittal of the Implementation Plans) and continuous dialogue between the implementing organization (the contractor) and the Review Team. Early dialogue was the key element in reviewing and approving previous Implementation Plans in a timely manner and will greatly expedite review and approval of future plans.

To assist you in establishing early dialogue with Headquarters and your contractor, I recommend you contact the Working Group Leader for each rule: Dr. Maria Gavrilas-Guinn on (202) 586-2232, for 10 CFR 835 "Radiation Protection Program" and Mr. Larry Vaughan on (202) 586-2523, for 10 CFR 830.120 "Quality Assurance Program/Implementation Plans."

Please contact Dr. Gavrilas-Guinn or Mr. Vaughan if you have any questions.

James M. Owendoff

Acting Assistant Secretary for Environmental Management

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